

# Illinois Department on Aging



John K. Holton, PhD, Director

Bruce Rauner, Governor

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**Fiscal Year 2016  
Introduced Budget  
Network Briefing**

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# Governor's FY16 Fiscal Strategy

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The Governor has increased the budget to managed care services which include both health and long-term support services. This means the State of Illinois is still intentional about long-term care and senior services being adequately addressed.

- Home Delivered Meals -- Approximately 40,700 homebound elderly will receive an estimated 6.0 million home delivered meals in FY15.
  - The FY16 Introduced Budget will allow providers to pay for anticipated increases in food costs and maintain meal levels.
- Protection from Financial Exploitation and Abuse—additional funding will bolster the Home and Community Based Ombudsman program and include Ombudsman services as part of Managed Care for dually eligible individuals (Medicare and Medicaid).
- Managed care enrollments will increase and allow for individuals to transition from the Community Care Program (CCP) to organizations that provide both health care services along with long-term support services.



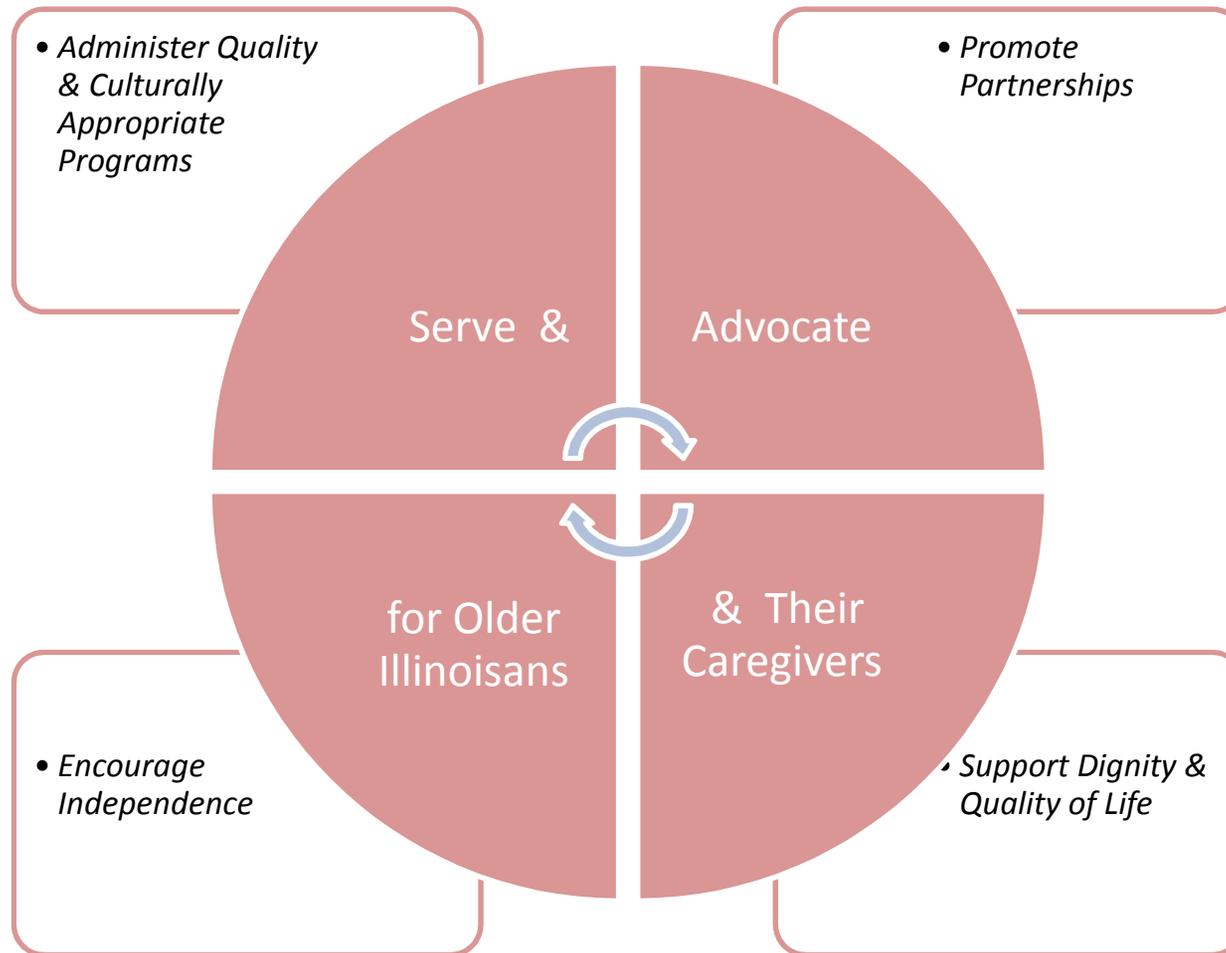
## FY16 Budget Message

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Overall the agency's budget represents the objectives of creating sustainable programs reaching our most vulnerable population by maintaining service levels in core programs such as Adult Protective Services, the Ombudsman Program and the services provided by our regional and local partners such the area agencies on aging (AAAs), local government units, community and senior centers as well as making some difficult but necessary changes to our Community Care Program (CCP) that will put the program on sustainable path once again.

All programs other than the CCP are funded at maintenance levels that allow operations at or above FY15 levels and are consistent with the need anticipated in these areas.

# Illinois Department on Aging Mission





## Agency Operations Summary

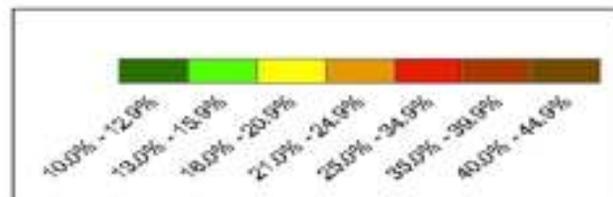
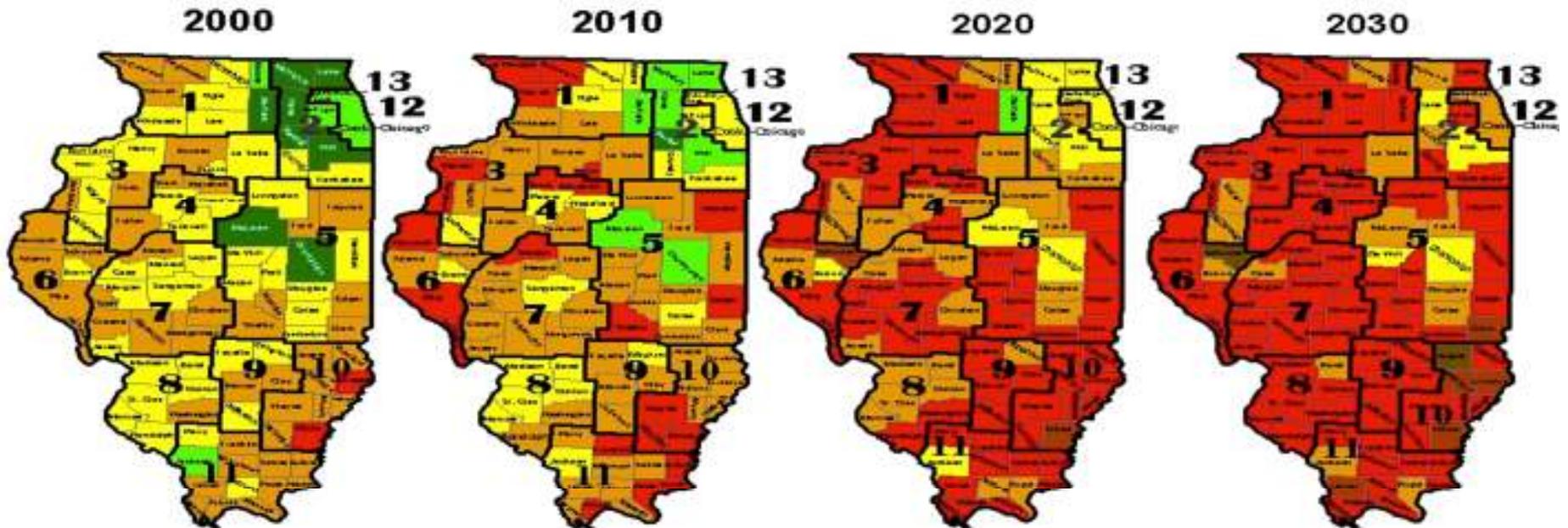
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- Created in 1973 by Public Act 78-242 (or 20 ILCS 105/), the Department administers a comprehensive service delivery system to serve the State's growing 2.6 million older adults and their caregivers.
- Services are provided in coordination with 13 Area Agencies on Aging and their sub-contractors, and various direct IDoA contractors that include: 37 Case Coordination Units and 149 CCP service provider agencies across all 102 Illinois counties.
- The Department serves as the single state agency to receive funds under the Federal Older Americans Act for community supportive services.
- The Department's major programs and services include the following:
  - Community Care Program (CCP)
  - Adult Protective Services (APS)
  - Long Term Care Ombudsman Program (LTCOP)
  - Senior Health Insurance Program (SHIP), and
  - Older American's Act (i.e., nutritional programs, transportation, senior employment, & caregiver support) and others to improve the health and welfare of older adults.

Illinois' older population (60+) numbered 2.23 million in 2011, an increase of 273,000 or almost 14% since 2000, and is projected to increase to 3.68 million or 24.3% in 2030.

Source: US Census Data and DCEO County County Populations Projections.

### Illinois Population 60+ By County



Illinois Department on Aging  
 Pat Quinn, Governor  
 John K. Matton, Ph.D., Director  
 December 7, 2012

Appropriations by  
**Funding Source and  
Distribution**

(\$ in 000s)	FY14 Enacted Budget	FY15 Introduced Budget	FY16 Introduced Budget	FY16 over FY15 \$ Change	FY16 over FY15 % Change.
<b>All Funds</b>	<b>\$1,121,437.3</b>	<b>\$1,138,627.0</b>	<b>\$1,043,163.8</b>	<b>(\$95,463.2)</b>	<b>-8.4%</b>
General Revenue	\$1,030,854.3	\$933,092.9	\$937,725.8	\$4,632.9	0.5%
Direct Federal Funds	\$85,638.0	\$101,589.1	\$100,893.0	(\$696,100)	18.6%
Other State Funds (OSF)	\$4,945.0	\$103,945.0	\$4,545.0	(\$99,400.0)	0.0%





## FY16 Budget Request Highlights

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- The Fiscal Year 2016 introduced budget for the Department totals approximately \$1.1 billion.
- *The General Revenue funds* budget totals approximately \$937.7 million, and represents an increase of \$4.6 million, or 0.5% over FY15. The maintenance budget also includes:
  - > \$167.0 million to transfer 20,000 Medicaid CCP clients to Capitated Coordinated Care
  - > \$32.5 million for IDoA for transition and rebalancing initiatives pursuant to the Colbert Consent Decree to move eligible persons out of nursing homes
  - > \$5.1 million for continuation of IDoA's Balance Incentive Program projects
  - > \$5.5 million to administer the LTC Ombudsman Program mandates
  - > \$1.5 million for collective bargaining negotiated adjustments
  - > \$2.4 million in additional funding for the Home Delivered Meals Program

## **FY16 Budget Request Highlights**

- ***Direct Federal budget funds*** totals \$101.1 million, The adjustments reflect the following:
  - > \$22 million in appropriation authority for Title III Older Americans Act Social Services
  - > \$46.5 million in appropriation authority for Nutritional Programs
- ***The Other State Funds*** budget totals \$4. 5 million.

# Illinois Department on Aging



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**Fiscal Year 2016  
Highlights by  
Programmatic Areas**



## Community Care Program (CCP) Services

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- The Community Care Program serves as a viable and cost effective alternative to nursing facilities as all participants are eligible for nursing facility placement. The program is also partially supported by a 1915(c) Federal Medicaid waiver.
- CCP participants receive a holistic array of CCP services to facilitate independence for as long as possible in the most integrated community-based setting of their choice. CCP core services in FY16 include: in-home service, adult day service, emergency home response service, and automated medication device service.
- In fiscal year 2016, approximately 78,400 older adults will be served on an average monthly basis under the Community Care Program fee-for service program.
- The CCP caseload average reflects the projected net results after accommodating for 20,000 CCP Medicaid clients that will be transferred to the capitated coordinated care program under the Medicare Medicaid Alignment Initiative during FY15.

- The Community Care Program (CCP); accounts for 93% of the general revenue budget and 85% of overall budget
  - CCP has grown 387% in the last 10 years; the elderly are the fastest growing segment of the population
  - Assisting an average of 78,400 seniors a month with essential activities of daily living, such as getting dressed, going to appointments, household chores in the fee-for-service line will be maintained for those most in need.
- The CCP will institute the following changes in order to continue important necessary services to our most vulnerable seniors.
  - An average reduction of approximately 1 unit of service per week per client.
  - Removal of the enhanced rate
  - New eligibility requirement of an income level of \$17,500 (applies to new clients only).
  - Change in Determination of Need from the lowest eligible score of 29 to become 37; (applies to new clients only).



# Community Care Program FY16 Budget Allocation

The CCP services budget funds:

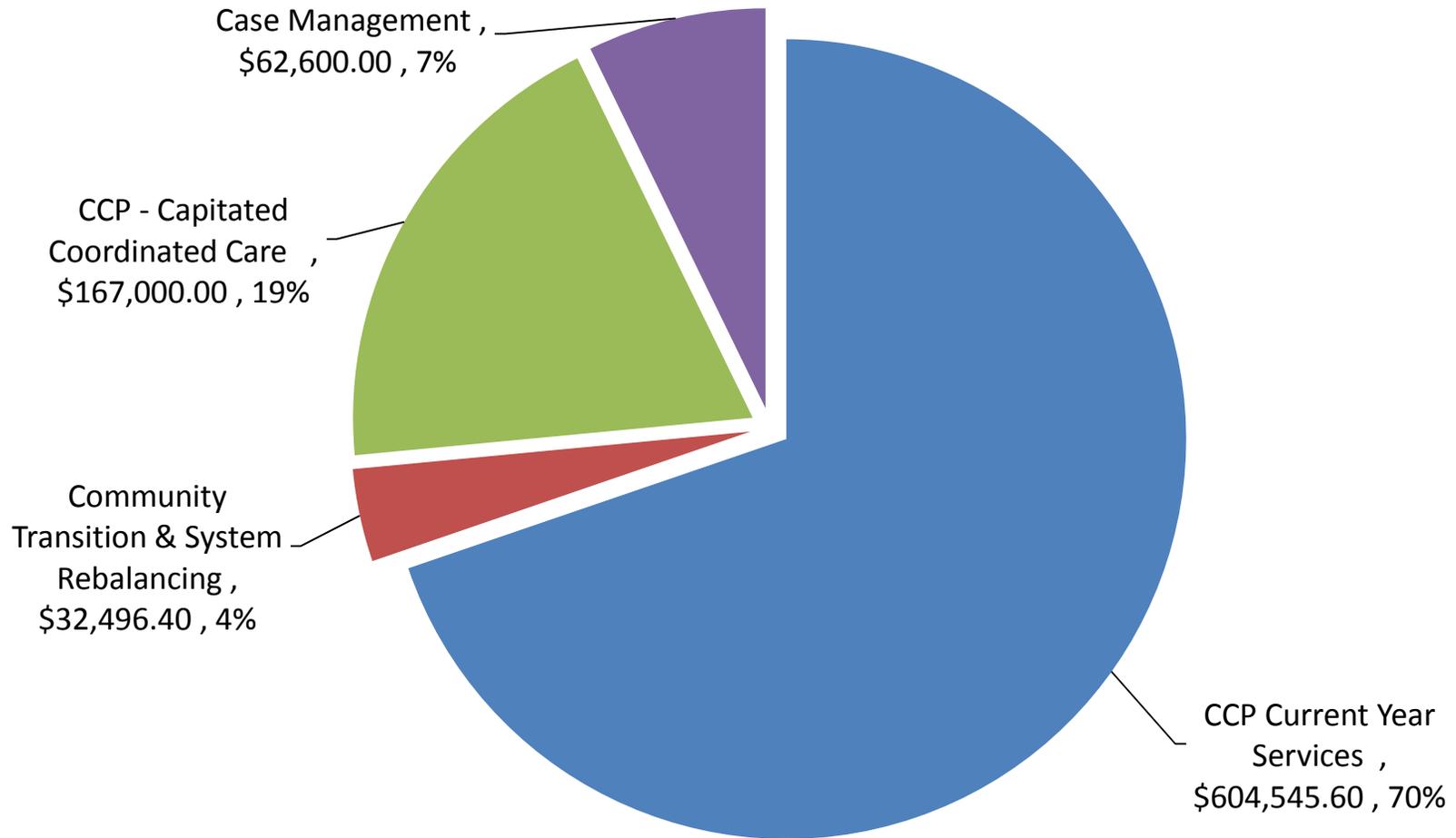
- CCP overall monthly caseload averaging approximately 78,400 and increased service utilization,
- Implementation of the Colbert Consent Decree, and
- Transfer of approximately 10,000 remaining CCP clients to managed care (under MMAI)

Community Care Program Budget (\$ in thousands)	FY14	FY15	FY16	FY16 over FY15 Budget	
	Enacted Budget	Enacted Budget	Introduced Budget	\$ Change	% Change
CCP Current Year Services	\$882,821.40	\$745,286.90	\$604,545.60	(\$140,741.30)	-18.88%
Community Transition & System Rebalancing	\$0.00	\$32,496.40	\$32,496.40	\$0.00	0%
CCP - Capitated Coordinated Care	\$32,230.00	\$32,230.00	\$167,000.00	\$134,770	418%
Commitment to Human Services Fund	\$0	\$99,000.00	\$0	(\$99,000.00)	-100%
<b>Sub-Total Services</b>	<b>\$915,051.40</b>	<b>\$909,013.30</b>	<b>\$804,042.00</b>	<b>(\$104,971.30)</b>	<b>-12%</b>
Case Management	\$60,757.90	\$60,757.90	\$62,600.00	\$1,842	3%
<b>Total Community Care Program (All Funds)</b>	<b>\$975,809.30</b>	<b>\$969,771.20</b>	<b>\$866,642.00</b>	<b>(\$103,129.20)</b>	<b>-10.63%</b>

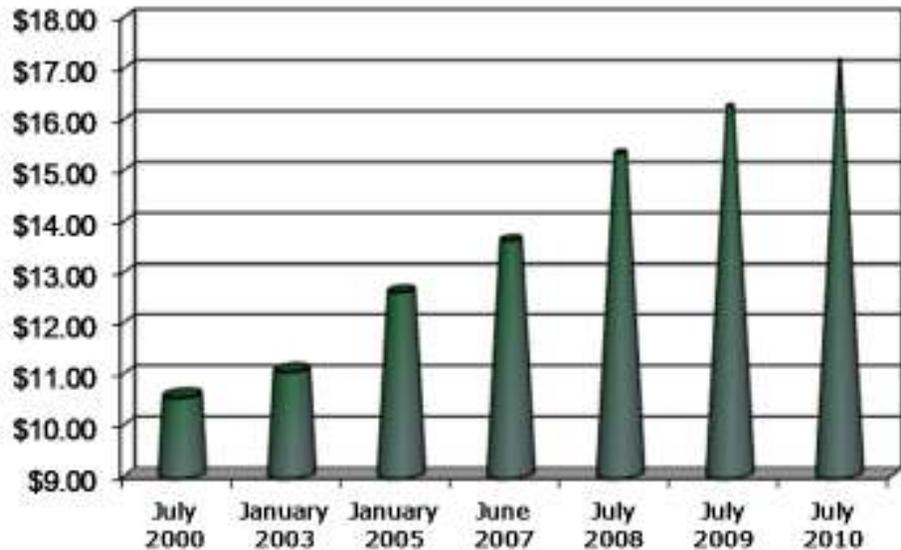


# Community Care Program

FY16 Budget Request Summary



## In-Home Service Fee-for-Service Reimbursement Hourly Rate History Summary



Effective Date	Rate	\$ Change	% Change
1-Jul-10	\$17.14	\$0.91	5.6%
1-Jul-09	\$16.23	\$0.91	5.9%
1-Jul-08	\$15.32	\$1.70	12.5%
1-Jun-07	\$13.62	\$1.00	7.9%
1-Jan-05	\$12.62	\$1.56	14.1%
1-Jan-03	\$11.06	\$0.50	4.7%
1-Jul-00	\$10.56	\$0.26	2.5%

\*The FY16 budget removes unit rate for the health insurance benefit for eligible homecare providers which is \$1.61 per hour.



## Medicaid Reform & Managed Care

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- Public Act 96-1501 established policy reforms to improve care coordination and the redesign of Illinois' healthcare delivery system to be more patient-centered, while focusing on improved health outcomes, enhanced access, patient safety and cost efficiencies.
- The Department of Healthcare and Family Services, in collaboration with the Departments on Aging and Human Services will transfer eligible older adults and persons with disabilities to risk-based managed care programs by 2015, through *The Innovations Project*.
- These risk-based managed care initiatives include:
  - *Retaining Care Coordination Entities and Managed Community Care Networks* to provide enhanced case coordination services to older adults and persons with disabilities in the Medicaid Program.
  - The *Integrated Care Program (ICP)* that impacts Community Care Program (CCP) clients who receive Medicaid waiver services in select areas of the State.
  - The *Medicare/Medicaid Alignment Initiative (MMAI)* that will impact CCP clients who are dually eligible for Medicaid and Medicare in the same service area as the ICP.
- The Department's fiscal year **2016 budget request includes \$167.0 million** to cover the per member per month (PMPM) share for older adults in CCP who transfer to managed care.



## Balancing Incentive Program (BIP) Goals and Status Update

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- BIP provides the state an additional 2% FFP on LTC services provided in the home & community between July 2013 and September 2015.
  - Illinois agreed to spend at least 50% of LTC funding in the home & community based services and implement three core principles:
    - 1) Develop a core assessment / uniform assessment tool (UAT)
    - 2) Conflict free case management, and
    - 3) A no wrong door approach
  - IDOA's FY16 budget includes *\$5.1 million in GRF* for's Aging BIP Projects:
    - 1) Senior Helpline to act as the required BIP toll-free hotline
    - 2) Extending Ombudsman protections to persons in Medicaid waivers, as allowed in HB1191
    - 3) Improving deflection from nursing home placements before they happen
    - 4) Improvements in the Aging & Disability Resource Center/Networks (ADRC/ADRN) and increase inclusion of disability services



## Colbert Consent Decree Implementation Plan

- Responsibility for the Colbert Consent Decree Implementation was transferred from the Department of Healthcare and Family Services to the Department on Aging on January 21, 2014.
- Aging is managing Phase II of the Colbert implementation collaboratively with the other co-defendants: Illinois Department of Healthcare and Family Services, Office of the Governor, and the Departments of Public Health and Human Services.
- The Implementation Plan requires outreach, education, evaluation, provision of needed resources and Class Member collaboration in setting transition goals through May 8, 2015, to gather data to develop a cost-neutral plan for effective transition of Colbert Class members in the future.
- Managed Care Organizations (MCOs) are providing transition coordination services. IDoA's Care Coordination Units' (CCUs) responsibilities may include: Determination of Need assessment and service authorization.
- Services necessary to transition may be provided by Community Mental Health Centers (CMHCs), CCUs, Housing Locator Agencies or MCOs. Services post transition are arranged by MCOs and may be provided by CMHCs, CCUs or Centers for Independent Living.
- The FY16 request includes **\$32.5 million in GRF** to administer the Colbert Consent Decree plan.



## Adult Protective Services (APS)

- The Department serves as the single Adult Protective Services (APS) agency in the State to investigate allegations of abuse, neglect and exploitation of older adults and adults with disabilities who reside in the community. Services are provided statewide in coordination with 42 provider agencies.
- In FY 2016, the Department anticipates responding to approximately 18,000 reports of abuse, neglect and exploitation, which will include initiating a statewide response to reports concerning older adults and adults with disabilities who *self-neglect*.
- To protect individuals who receive in-home support services, the Department plans to launch an *Adult Protective Services Registry*, to identify caregivers with a verified finding of abuse, neglect or exploitation of an older adult or an adult with disabilities. The registry will prevent that individual from acting as a caregiver in any publicly supported in-home program.
- The Department will also be expanding its regional adult *fatality review teams* to promote a coordinated response to suspicious deaths that occur as a result of abuse and neglect.
- The FY 2016 request includes *\$22.4 million* in GRF for APS, which reflects a slight decrease of \$660,000. Projections were formerly based on the national average, having a full year of data has allowed the Department to prepare projections based on actual data. The more precise projections account for the slight decrease in appropriation.



## **FY16 Older Americans Act: Community Supportive Services**

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- The Department distributes Older Americans Act (OAA) funds to 13 Area Agencies on Aging (AAAs).
- In turn, the AAAs contract with approximately 230 service providers to provide services for older adults at the local level.
- Older Americans Act services includes: Information & Assistance, Home Delivered and Congregate Meals, Preventative Health, Respite, Transportation, Employment, and other supportive services.
- In fiscal year 2016, OAS funds are projected to serve 515,770 or 20%-of Illinois' approximately 2.6 million older adults age 60 and over.

## Home Delivered Meals

- Approximately 40,700 homebound elderly will receive an estimated 6.0 million home delivered meals in FY15.
- The FY16 Introduced Budget will allow providers to pay for anticipated increases in food costs and maintain meal levels.
- Additionally, more than 1,120 older adults were denied home delivered meals last Fiscal Year due to lack of funding.
- The additional \$2,382,000 in GRF support for HDMs will “maintain” the current meal levels and will start to address the waiting lists.



## Long-Term Care Ombudsman Program

- As of February 2014, Illinois has more than 1,500 nursing facilities with over 136,000 beds or units.
- From FY2012 to FY2013, the number of FTE paid LTCO increased substantially; from 48 to 68 FTEs due to \$1.25 Million of LTC Provider Funds allocated for LTCOP services.
- In FY2014, Ombudsmen provided 18,936 regular presence facility visits, provided assistance to 28,539 individuals, conducted 573 community education sessions and 362 facility in-services, and resolved 9,671 complaints
- The FY16 budget increase \$4.1M in GRF request is to support the expansion of the LTCOP to serve the estimated 307,000 individuals living in the community who are either enrolled in MMAI, a Medicaid waiver program or an ICP participant. Broken out as follows:
  - 90,000 MMAI living in the community
  - 111,000 Medicaid waiver participants
  - 106,000 ICP participants

Description	FY14 Act Approp	FY15 Act Approp	FY16 Introduced	Change from FY15 Approp	%
Adult Protective Services and Elder Abuse and Neglect Prevention	19,259,700	23,059,700	22,400,000	(\$659,700)	-2.9%
Senior Employment Specialist Program	190,300	190,300	190,300	\$0	0.0%
Grandparents Raising Grandchildren Program	300,000	300,000	300,000	\$0	0.0%
Home Delivered Meals (Non-Formula and Formula)	11,623,200	11,623,200	14,005,200	\$2,382,000	20.5%
Specialized Training Program	50,000	50,000	20,000	(\$30,000)	-60.0%
Monitoring and Support Services	182,000	182,000	182,000	\$0	0.0%
Illinois Council on Aging	26,000	26,000	26,000	\$0	0.0%
Administration of the Senior Meal Program	31,100	31,100	32,000	\$900	2.9%
Senior Helpline	1,393,850	1,393,900	1,500,000	\$106,100	7.6%
Benefits Eligibility Assistance and Monitoring	1,848,650	1,848,700	1,877,200	\$28,500	1.5%
Retired Senior Volunteer Program	551,800	551,800	551,800	\$0	0.0%
Planning and Service Grants to Area Agencies on Aging	7,722,000	7,722,000	7,722,000	\$0	0.0%
Foster Grandparents Program	241,400	241,400	241,400	\$0	0.0%
Area Agencies on Aging for Long-Term Care Systems Development	243,800	243,800	273,800	\$30,000	12.3%
Community Based Services for Equal Distribution to Each of the 13 Area Agencies on Aging	751,200	751,200	751,200	\$0	0.0%
Community Care Program - Services, grants and Administrative Expenses	882,821,400	745,286,900	604,545,600	(\$140,741,300)	-18.9%
Community Care Program - Capitated Coordinated Care	32,230,000	32,230,000	167,000,000	\$134,770,000	418.2%
Community Care Program - Case Management	60,757,900	60,757,900	62,600,000	\$1,842,100	3.0%
Balancing Incentive Program (BIP)	0	3,476,600	5,074,700	\$1,598,100	46.0%
Community Transition and System Rebalancing	0	32,496,400	32,496,400	\$0	0.0%
Ombudsman Program	1,348,400	1,348,400	5,500,000	\$4,151,600	307.9%



## Community Supportive Services (Continued)

Description	FY14 Act Approp	FY15 Act Approp	FY16 Introduced	Change from FY15 Approp	%
Administration of the Senior Meal Program	134,000	200,000	120,300	(\$79,700)	-39.9%
Older Americans Training	125,000	125,000	100,000	(\$25,000)	-20.0%
Governmental Discretionary Projects	3,000,000	4,000,000	4,000,000	\$0	0.0%
Ombudsman Training and Conference Planning	150,000	150,000	150,000	\$0	0.0%
Administration of Title V Services	300,000	300,000	300,000	\$0	0.0%
Child and Adult Food Care Program	200,000	200,000	200,000	\$0	0.0%
Title V Employment Services	6,500,000	6,500,000	6,000,000	(\$500,000)	-7.7%
Title III Social Services	17,000,000	22,000,000	22,000,000	\$0	0.0%
National Lunch Program	2,500,000	2,500,000	2,500,000	\$0	0.0%
National Family Caregiver Support Program	7,500,000	7,500,000	7,000,000	(\$500,000)	-6.7%
Title VII Prevention of Elder Abuse, Neglect and Exploitation	500,000	500,000	500,000	\$0	0.0%
Title VII Long-Term Care Ombudsman Services for Older Americans	1,000,000	1,000,000	1,000,000	\$0	0.0%
Title III D Preventive Health	1,000,000	1,000,000	1,000,000	\$0	0.0%
Nutrition Services Incentive Program	8,500,000	8,500,000	8,000,000	(\$500,000)	-5.9%
Title III C-1 Congregate Meals Program	21,000,000	26,000,000	26,000,000	\$0	0.0%



## Community Supportive Services (Continued)

Description	FY14 Act Approp	FY15 Act Approp	FY16 Introduced	Change from FY15 Approp	%
Title III C-2 Home Delivered Meals Program	11,000,000	16,000,000	17,500,000	\$1,500,000	9.4%
Community Care Program - Administration and Services Grants	0	99,000,000	0	(\$99,000,000)	-100.0%
Long-Term Care Ombudsman Fund	3,000,000	3,000,000	2,600,000	(\$400,000)	-13.3%
Senior Health Assistance Programs	1,600,000	1,600,000	1,600,000	\$0	0.0%
Private Partnership Projects	345,000	345,000	345,000	\$0	0.0%
Senior Health Insurance Program Administration	3,000,000	3,000,000	2,300,000	(\$700,000)	-23.3%



**FY16**  
**Introduced Budget Briefing**

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THANK YOU!

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